

# Subsidiarity and Weak Coupling in Wireless Networks

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**Abstract**—We propose the subsidiarity and weak coupling principles for developing the sixth generation (6G) self-organizing wireless networks. The principles are common in social sciences and control theory, respectively. This proposal leads to organizing the network as a hierarchy of interacting rational agents with vertical and horizontal weak coupling. The central agent provides a performance goal and constraints to the lower level agents that operate almost autonomously in this multi-agent system. The system has various favorable properties, including stability, reliability, and efficiency. Present self-organizing networks are usually distributed without any centralized controller. The lack of a common externally given goal may lead to low performance, staggering behavior, or even chaotic situations. In communications, each transmitter can be interpreted as a rational lower level agent. A principle resembling subsidiarity, the locality principle, is used, for example, in cellular automata, systolic arrays, and edge computing. Subsidiarity is also a solution for the tragedy of the commons where common resources are overused because the costs are divided equally among the users, often with some significant delay. We also provide a historical review that shows each idea's origin because different disciplines use different terminology for similar concepts. Understanding the origins can reduce fragmentation and enhance scientific progress.

**Keywords**—*hierarchy; modularity; subsidiarity; weakly coupled systems; autonomy; self-organizing communication networks; multi-agent systems; interacting agents; arbitrator; leader; tragedy of the commons*

## I. INTRODUCTION

New approaches are needed to implement the sixth generation (6G) self-organizing wireless networks. As these networks will have tight system requirements, they will be complex, but at the same time, they must be stable and efficient [1]. The requirements cannot be met by improving silicon

electronics' energy efficiency and miniaturization [2]. The reason is that we are close to the fundamental limits of nature, including the Szilard-Landauer limit and the Heisenberg limit [3]. Quantum computing provides an alternative, but presently only using either cryogenic temperatures or extremely high pressures. Hence, quantum computing is not energy efficient and cannot, at least in the near future, meet the energy efficiency requirements of mobile wireless communications.

We propose the use of subsidiarity and weak coupling principles to meet the requirements of self-organizing wireless networks. We selected self-organizing networks as the starting point due to the rich set of features they offer for wireless networks. Self-organizing systems are at the highest level in the hierarchy of technical systems and, therefore, the most complex and least mature [4]. They are usually distributed without any centralized control [5], [6]. However, welfare economics and game theory suggest that the optimum can only be found with strict conditions in a distributed system. In practice, some form of an arbitrator or leader is needed [7], [8]. Even in those ideal conditions, the distributed system tends to be unstable, and there is a trend towards inequity: a minority takes a majority of resources. This drift is called the Matthew principle [9]. Furthermore, the emergent macroscopic behavior is not easy to derive from microscopic behavior [10], and the global optimum is difficult to obtain with local interactions. Subsidiarity and weak coupling tackle these challenges.

Our main contribution is to present a multidisciplinary review on subsidiarity and weak coupling and apply it to self-organizing wireless networks. The review can help interested readers locate relevant research and apply the existing knowledge. The principles lead to organizing a system as a hierarchy of interacting rational agents Fig. 1). An agent is a feedback loop that consists of sensors, a decision block with a goal, and actuators that control the environment or process.

We are not aware of similar research. Generally, self-organizing systems are far from maturity [11]. In [12], the authors mention leaderless (decentralized or distributed) and leader-follow (centralized) multi-agent systems, but there is almost nothing about self-organization. In [13], the authors noticed that each mobile device is weakly coupled, but they did not further develop the idea.

Subsidiarity and weak coupling are common in social sciences and control theory, respectively. In social sciences,

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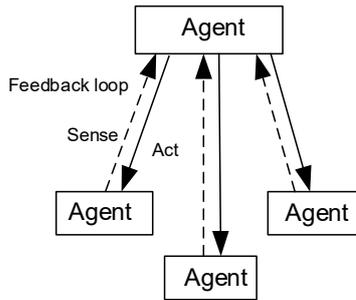


Fig. 1. A hierarchical multi-agent system using feedback loops.

subsidiarity is recognized as an efficient way to implement a hierarchical system. In control theory, the dynamics of many real physical systems are characterized by the presence of weak coupling among subsystems [13]. Subsidiarity is “the principle that a central authority should have a subsidiary function, performing only those tasks which cannot be performed at a more local level” [14]. Weak coupling may refer to coupling between hierarchy levels or between subsystems or agents at the same hierarchy level. Thus, subsidiarity is a more prescriptive principle since it clearly refers to a hierarchy of interacting agents where the lower level agents operate almost autonomously below the central agent. We believe that the principles will be widely useful in the 6th generation (6G) wireless networks. The actual optimization of the decision block is described in various general books, for example [15].

The rest of the paper is organized as follows. In Section II, we summarize the fragmented history of subsidiarity and weakly coupled systems, often called loosely coupled systems. In Section III, we present a transmitter as a rational agent. In Section IV, we show how a self-organizing system can be implemented with a set of interacting agents with weak coupling following the subsidiarity principle. In Section V, we draw some conclusions.

## II. HISTORY OF SUBSIDIARITY, WEAKLY COUPLED SYSTEMS, AND SELF-ORGANIZATION

The history of subsidiarity, weakly coupled systems, and self-organizing systems is presented in Table I. A system consists of subsystems that are mutually coupled to form a whole. Thus the subsystems cannot be completely decoupled or noninteracting; otherwise, they would be separate systems. The degree of coupling may be weakly coupled, tightly coupled, or fully coupled [16], [17]. For example, in human-built digital systems, weak coupling can be realized by exchanging information through files or message passing, tight coupling using a common memory, and full or interleaved coupling with function calls. A cognitive radio system (1999) using sensing is an example of weak coupling, and federated learning (2017) is an example of tight coupling.

The coupling may be intentional in the form of information or unintentional in the form of interference. Thus, coupled subsystems are open systems that exchange matter, energy, or information with their environment. Information is not an independent quantity, but it is carried with matter or energy,

such as in sound or radio waves. Communication is expensive in terms of energy, time, and bandwidth and hence should be minimized. The open system concept was introduced by Lotka (1925) [18]. Bertalanffy further developed the concept starting in 1932 [19].

TABLE I HISTORY OF SUBSIDIARITY, WEAK COUPLING, AND SELF-ORGANIZATION

| Year     | Event                                 |
|----------|---------------------------------------|
| 300s BCE | Aristotle: subsidiarity               |
| 1826     | Gauss: RLS algorithm                  |
| 1833     | Lloyd: tragedy of the commons         |
| 1925     | Lotka: open systems                   |
| 1931     | Pius IX: subsidiarity                 |
| 1947     | Ashby: self-organizing systems        |
| 1947     | Prigogine: start of complexity theory |
| 1961     | Kleinrock: packet switching           |
| 1962     | Simon: hierarchy and modularity       |
| 1965     | Milne: weakly coupled systems         |
| 1967     | Falb and Wolovich: decoupling         |
| 1968     | Hardin: tragedy of the commons        |
| 1973     | Kahn: packet radio networks           |
| 1974     | Stevens: structured software design   |
| 1975     | Distributed artificial intelligence   |
| 1977     | Hewitt: intelligent agent             |
| 1984     | Widrow and Walach: orthogonalization  |
| 1993     | IEEE 802.11: ad hoc networks          |
| 1996     | Edge and cloud computing              |
| 1999     | Mitola: Cognitive radio systems       |
| 2017     | McMahan: Federated learning           |

In biology, self-organization is called morphogenesis [20]. Ashby (1947) developed the term self-organization [21]. The first self-organizing communication networks were based on packet switching invented by Kleinrock (1961) [22]. Arpanet, as proposed in 1967, was the first network based on packet switching [22]. The Arpanet was renamed the Internet in 1983. Kahn developed packet radio networks starting from 1973 [23]. After these first steps, self-organizing communication networks became popular in the 1980s [24]. The IEEE 802.11 subcommittee adopted the term ad hoc network in 1993, but the first ad hoc network was the packet radio network [25].

The subsidiarity principle is used in social sciences [26]. It leads to a hierarchical control system where the high level agents are weak. Most of the decisions are made locally by almost autonomous and almost isolated agents to avoid interference and delays that may create instability in the form of staggering behavior or even chaos. Subsidiarity targets

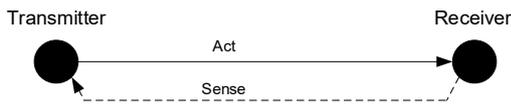


Fig. 2. Transmitter as a rational agent. The sensing information is provided by the receiver.

avoiding situations where everything depends on everything else. In general systems theory, the system separability principle tells us that system stability increases when the mean strength of interactions between subsystems decreases [27]. The principle became famous when Pope Pius IX selected it as one of the three main principles of the Catholic church in 1931. The US and EU constitutions are based on the subsidiarity principle. A principle resembling subsidiarity, the locality principle, is used, e.g., in cellular automata [28], systolic arrays [29], and edge computing.

The tragedy of the commons was first described by Lloyd in 1833 [30]. Later discussions by various authors, including Hardin (1968) [31], made the concept widely known. The tragedy of the commons surfaces when many actors use a common resource or commons, but the costs are divided equally, often with a significant delay, thus resulting in an overuse of the commons. The common resource was originally common land, but it can be any resource, for example, water or air. Hardin suggested solutions to the tragedy. Meadows summarized the solutions as educate and exhort, privatize the commons (decentralized solution), and regulate the commons (centralized solution) [31]. Applying the subsidiarity principle leads to a combination of privatization and regulation, as discussed in [32] with different terminology.

Simon (1962) applied near decomposability in physical, biological, and social systems [33]. His paper is usually considered the start of the theoretical work on the hierarchy concept [34]. Biological systems are nearly decomposable: they are hierarchical, modular, and weakly coupled both vertically from the whole system to subsystems and horizontally between subsystems. Milne (1965) published a paper on weakly coupled systems [35], which started a new research tradition resulting in a book in control theory [13]. Falb and Wolovich (1967) published a paper on the decoupling of multivariable control systems [36]. The original work by Simon, Milne, and Falb and Wolovich was done independently of each other. Therefore different authors often use different terminology.

Widrow and Walach (1984) proposed, also independently of the earlier authors, orthogonalized least-mean square (LMS) algorithm to solve a problem caused by strong coupling. Here, interference between the received samples from, for example, a radio channel creates coupling and correlation, forming a set of mutually coupled feedback loops that slow down the standard LMS algorithm [37]. The idea of the orthogonalized LMS algorithm is similar to the one used in the recursive least-squares (RLS) algorithm that was invented by Gauss (1826) and Plackett (1950) [38]. Orthogonalization refers to decoupling. The term loose coupling has been used in administrative organizations [39].

Stevens, Myers, and Constantine (1974) proposed structured software design [40], originally developed by Constantine in the 1960s. Weakly coupled software modules improve reliability since an error cannot propagate easily. The idea is widely used in loosely coupled Internet services [41].

The idea of artificial intelligence was developed in 1956. Since the end of the 1970s, the focus has been on multi-agent systems [12], [42], [43]. A thermostat is an example of a simple agent. Sensors sense the state of the environment. The decision block makes decisions for the next actions to move the environment from the present state towards the desired goal state (goal-directed) or improved performance (maximization), usually iteratively using feedback [44], [45]. The actuators implement the decisions. The goal may include constraints. According to [45], the goal-directed and maximization principles are identical when there is only a single objective. The goal-directed principle works well in multiobjective optimization if the requirements are modest, but the maximization principle is a better approach. Other methods are described in [46]. Obviously, one does not often even know the desired state. In the maximization principle, some utility function is often used for scalarization.

Multi-agent systems consist of a set of interacting agents. Artificial intelligence is often defined as a theory of rational agents. Intelligence is based on deductive reasoning, but rationality is a more general concept defined as the ability to reach externally given goals successfully with limited resources [47]. Rationality is often called intelligence [44]. Rationality cannot be based on deduction only; thus, many alternatives are based on pattern recognition. Some hybrid systems use a combination of deduction or hard computing and pattern recognition or soft computing [16], [48].

In biology, complexity theory is essentially a theory of self-organization, and it can be implemented with a set of interacting agents [49]. The theory was initiated by Prigogine in 1947 using the open system concept [50]. McKelvey summarized the theory with seven first principles in an unpublished report in 2004 and published them in [49].

Communication networks should be efficient in terms of basic resources that we summarized in [4]. Research on network efficiency started from Milgram's (1967) small-world concept [51], [52]. The concept is useful in wireless networks [53] as small-world networks have high global and local efficiencies [54]. Network efficiency emphasizes the importance of the small-world concept in communication networks [52]. Even the human brain forms a small world [55].

### III. TRANSMITTER AS A RATIONAL AGENT

In this section, the principles of the lower level agents in Fig. 1 are presented. The larger system, including the central agent, is discussed in the next section. A transmitter can be interpreted as a rational agent (Fig. 2). The transmitter receives part of the sensing information from the corresponding receiver through a feedback channel, usually in a reduced form. The agent makes decisions using the state of the channel estimated in the receiver. If, e.g., the receiver observes a frequency shift, it is corrected in the transmitter. The actuator transmits the signal in space, frequency, and time, and also selects the carrier

phase. In the space domain, the actuator uses beamforming. In the amplitude, frequency, and time domains, it uses power, frequency, and timing control, respectively. Phase can be challenging to control in mobile communications. The phase can change rapidly due to multipath fading, and the loop delays may be considerable. When the transmitter and receiver are stationary, carrier phase control is a feasible approach.

The transmitter agent's primary aim is to avoid interference between different users when transmitting signals. Interference avoidance is possible if the signals are orthogonal [56]. The channel may attenuate, distort, and shift the transmitted signal in space, frequency, time, and carrier phase. Two signals are orthogonal if they are not overlapping in space, frequency, or time. Orthogonality is generally defined by using the signal space concept [57], [58]. The signals may be either coherently or noncoherently orthogonal. Coherently orthogonal signals are orthogonal only for a given phase shift. Noncoherently orthogonal signals are orthogonal with any phase shift, possibly generated by the channel.

#### IV. SELF-ORGANIZATION WITH INTERACTING AGENTS

We can draw several conclusions from the historical review in Section II. Similar ideas have appeared independently many times with different terminology, and the literature tends to be disconnected. We can really understand the historical progress and state of the art and offer a vision to the future only when we know the origin of each concept and term. Complex systems are invariably composed of large numbers of rational agents, as shown in [59]. To reduce complexity, the systems must be hierarchical [34]. Thus a hierarchical multi-agent system is a natural choice to implement self-organization [11], [12], [49]. Subsidiarity with its weak horizontal coupling is known to be an efficient way to implement hierarchy, especially in social sciences [60]. Local decisions are preferred to avoid significant delays and possible instability. Since the agents are based on feedback loops that may be open to interference from the environment, we prefer weak horizontal coupling systems to avoid chaotic situations. The strongest reason to consider subsidiarity and weak coupling is that they are used in biological systems that are known to be efficient. In fact, evolution would not have had enough time unless these principles would not have been used [33]. In engineering, the weakly coupled systems have been used in structured software design [40], Internet services [41], and control theory [13]. Modern network architectures such as Experiential Networked Intelligence (ENI) are based on feedback [61].

The hierarchy of technical systems includes automatic and autonomous systems [4]. Automatic systems or automata do not need any manual control but may require some external control signals, i.e., the automata may be controllable by an outside agent [45]. Automatic systems include control and adaptive systems [4]. An external control signal or goal can be given in the form of a set-point value or a reference signal, also called a training signal. A control system almost always needs a set-point value. In a thermostat, it is the desired temperature.

Autonomous systems are automatic systems that do not need any external control, i.e., they are self-controlling. They still usually need a goal given by a human actor in the form of

the desired state or performance to maximize [45]. The goal can only be provided by a human agent with free will, as no machine has such volition. Self-organizing systems are autonomous systems that can change their organization or structure. Most self-organizing systems developed so far have been distributed without centralized control, although the term self-organization only implies autonomy and does not exclude the use of centralized control. Lack of centralized control may lead to loss of optimality and even instability, which, in turn, can result in chaotic behavior. An externally given goal is one crucial way to obtain stability.

Self-organization can be formed using a hierarchy of interacting agents (Fig. 3) [49]. In our example of a transmitter and a receiver, the central agent coordinates the lower level agents shown in Fig. 2. Fig. 3 includes two wireless links and their mutual interference. The central agent offers goals and constraints to the lower level agents to ration the use of the basic resources and guarantees equity. Such a network is self-organizing since it can, e.g., route the signals through different lower level agents. The essential elements in self-organizing systems include hierarchy to reduce complexity and the degree of centralization to manage geographically distributed systems. Complexity can be reduced with different speeds as well as ranges and resolutions in amplitude, time, frequency, and space at different levels of hierarchy. At the lower levels, the speed is high, the range is restricted, and the resolution is high, and at the higher layers, the speed is slow, the range is broad, and the resolution is low [44], [62], [63], [64].

The three commonly known degrees of centralization are centralized control, decentralized control, and their intermediate form, distributed control [4]. In decentralized control, the agents are autonomous. In distributed control, the agents may cooperate at least with their nearest neighbors. Self-organizing systems are commonly based on distributed control. The subsidiarity principle determines another intermediate form used in social sciences. Subsidiarity is flexible because it offers all the three other degrees of centralization depending on the strength of the couplings.

A problem involving mutually conflicting objectives must be solved using multiobjective optimization, also called joint optimization [15], [65]. Such objectives are usually related to resource efficiency. An example is energy efficiency (in bit/J). The desirable optimum is generally called the Pareto optimum, a useful concept when the objectives are mutually commensurate. With many objectives, the optimum is not

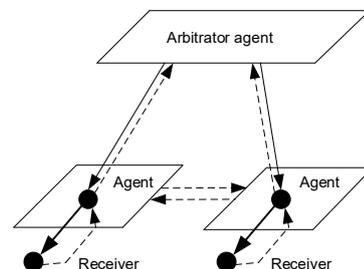


Fig. 3. Self-organizing communication network that is vertically and horizontally weakly coupled.

unique but a set of optima, which are in general not equitable. It is well known from welfare economics [7] and game theory [8] that a system based on autonomous agents or players tends to drift towards undesirable and often suboptimal states which do not offer equity. Furthermore, different basic resources are incommensurate, and therefore there is no other way to solve the problem than to use an evolutionary approach using the law of supply and demand [9].

The Pareto optimum is challenging to find. Optimization problems, in general, have exponential complexity with respect to the size of the problem and therefore are mathematically intractable, and some heuristic methods must be used [15]. Welfare economics shows that a free market based on privatization [31] provides Pareto optimal solutions only in strict conditions that are in general not valid [7]. For example, the market must be perfectly competitive, and all the market participants must have perfect information. Simon's bounded rationality principle explains this: the subsystems generally have limited knowledge of the overall situation [31]. In the game theory, a game tends to converge to a Nash equilibrium, which is not in general Pareto optimal [8]. In fact, a game suffers from the Matthew principle where some monopolies appear. Equity is not a scientific but ethical question, which does not mean that it would be less important. If the players cooperate, they work as a single player, and the Pareto optimum can be found [65]. The use of an arbitrator can improve the situation in an ordinary game. The arbitrator is a central agent that can send private or public signals to the players, thus coordinating them. Such arbitration naturally leads us to the subsidiarity principle. An arbitrator may also be formed by several human actors that make agreements about regulation or rationing. A good example is the International Telecommunication Union - Radiocommunication Sector (ITU-R) that regulates radio frequencies and satellite orbits. We may conclude that subsidiarity has a good theoretical basis in many disciplines.

## V. CONCLUSION

We have proposed subsidiarity and weak coupling for future self-organizing and other autonomous networks such as 6G networks to improve the optimality of these systems and solve the tragedy of the commons. The locality principle resembles subsidiarity. Since different disciplines are using different terminology for similar concepts, we provided a historical review that shows each idea's origin. Understanding the origins can reduce the fragmentation of science and enhance faster development. The subsidiarity principle exists in various forms in many disciplines but is not used in self-organizing communication networks, which are usually distributed networks. A system applying these principles consists of a hierarchy of interacting agents that are weakly or loosely coupled. The lower-level agents operate almost autonomously (vertical weak coupling) and have only minor interaction with each other (horizontal weak coupling). In communications, transmitters are agents. Weak centralized control is needed to provide a common goal, constraints, and equity with minimal control. Systems based on subsidiarity have many positive properties, including stability, reliability, and efficiency, thus

reducing complexity. Stability is improved because of weak interactions between various agents and small delays due to mostly local decisions. Scalability is not as good as in decentralized and distributed systems, but this problem can be solved using hierarchy and negotiating agents. The system can converge fast to an optimal solution. Subsidiarity and weak coupling provide a good framework for optimization though the actual optimization and related protocols were out of this paper's scope. The selection of the performance goals and related constraints is an important problem for the future. Results from various disciplines are available, including multi-agent systems, control theory, and robotics. Modularity combined with weak coupling produces a flexible, comprehensible, and reliable system since errors cannot easily propagate. The network must also follow the well-known small-world principles to obtain high network efficiency in addition to high resource efficiency. The problem with the incommensurability of the basic resources can be solved only with an evolutionary method using the law of supply and demand.

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